## TEXAS RACING COMMISSION

MEETING

10:30 a.m. Tuesday, October 29, 2019

John H. Reagan Building Room 140 105 West 15th Street Austin, Texas

## COMMISSIONERS PRESENT:

JOHN T. STEEN III, Chair TIM KLEINSCHMIDT CONNIE McNABB, D.V.M. MIKE MOORE ROBERT C. PATE ARVEL "A.J." WAIGHT, JR.

## I N D E X

<u>AGENI</u>	DA ITI	<u>EM</u>	PAGE
I.		TO ORDER Call	5
II.	PUBL:	IC COMMENT	6
III.	GENE	RAL BUSINESS	
	Α.	Discussion and consideration of reports by the Executive Director and staff regarding administrative matters:	
		1. Budget and finance	10
		2. Wagering statistics	12
		3. Enforcement	14
	В.	Discussion and possible action to approve the Commission's operating budget for fiscal year 2020	15
IV.	PROCI	EEDINGS ON RULES	
	Α.	Discussion and possible action to adopt amendments to:	
		1. 16 TAC § 309.8, Racetrack License Fees	19
		2. 16 TAC § 309.51, Designation of Active and Inactive Racetrack Licenses	24
		3. 16 TAC § 309.118, Regulatory Office Space and Equipment	26
		4. 16 TAC § 319.3, Medication Restricted	26
		5. 16 TAC § 319.102, Veterinarian's List	26
		6. 16 TAC § 319.333, Specimen Tags	26
		7. 16 TAC § 321.313, Select Three, Four, or Five	26
	В.	Discussion and possible action to adopt new 16 TAC Chapter 303, Subchapter G, Horse Industry Escrow Account, including:	29
		1. 16 TAC ≤ 303.301. Definitions	

ON THE RECORD REPORTING (512) 450-0342

- 2. 16 TAC § 303.302, General Provisions
- 3. 16 TAC § 303.311, Allocations to Horse Racetrack Associations
- 4. 16 TAC § 303.312, Limitation on Use of Funds by Racetrack Associations
- 5. 16 TAC § 303.321, Allocations to Breed Registries
- 6. 16 TAC § 303.322, Limitations on Use of Funds by Breed Registries
- 7. 16 TAC § 303.323, Modifications to Approved Events
- 8. 16 TAC § 303.324, Recordkeeping and Audits
- 9. 16 TAC § 303.325, Quarterly Reports
- C. Discussion and possible action to adopt the 31 repeal of 16 TAC § 321.509, Escrowed Purse Account
- D. Discussion and possible action to propose 39 new 16 TAC § 309.106, Transfers to Texas-Bred Incentive Fund
- E. Discussion and possible action to proposed 41 amendments to 16 TAC § 311.2, Application Procedure
- V. PROCEEDINGS ON RACETRACKS
  Discussion and possible action on the following race date items:
  - A. Allocation of live race dates for horse 42 racetracks under 16 TAC § 303.41 for the period beginning August 2, 2021, and ending August 31, 2021
  - B. Allocation of live race dates for greyhound 42 racetracks under 16 TAC § 303.41 for the period beginning August 2, 2021, and ending August 31, 2021
  - C. Discussion and possible action to reallocate 44 interstate cross-species purse money under Commission Rule 303.102(d) for the period from February 24, 2019, through February 29, 2020

90

90

D. Discussion and possible action to allocate funds for the Texas-bred incentive program as provided under Commission Rule 321.505(b) for calendar year 2020	<ul><li>47</li><li>50</li></ul>
Tot carenaar fear 2020	50
E. Discussion and possible action to allocate purses as provided under Commission Rule 321.505(a) for calendar year 2020	
F. Discussion and possible action to allocate purse funds in the horse industry escrow account among the various breeds of horses under Commission Rule 321.509 for calendar year 2020	60
G. Discussion and possible action to reallocate purse funds in the horse industry escrow account among the various breeds of horses under Commission Rule 321.509 for the period from September 1, 2019, through December 31, 2019	63
VI. PROCEEDINGS ON OCCUPATIONAL LICENSES Discussion and possible action regarding:	
A. The proposal for decision in SOAH No. 0476-19-3110, Joseph Michael Davis v. Texas Racing Commission	65
B. The proposal for decision in SOAH No. 0476-19-3111, Rolando Almanza v. Texas Racing Commission	82
C. The proposal for decision in SOAH No. tabl 476-19-2614, Sigifredo Gonzalez Jr. v. Texas Racing Commission	.ed
VII. EXECUTIVE SESSION no	ne

IX. ADJOURN

VIII. SCHEDULING OF NEXT COMMISSION MEETING

1	<u>PROCEEDINGS</u>
2	CHAIRMAN STEEN: Good morning. The time is
3	10:30. At this time I'd like to call today's meeting of
4	the Texas Racing Commission to order.
5	Robert, please call the roll.
6	MR. ELROD: Commissioner Martin?
7	(No response.)
8	MR. ELROD: Commissioner Mach?
9	(No response.)
10	MR. ELROD: Commissioner McNabb?
11	COMMISSIONER McNABB: Here.
12	MR. ELROD: Commissioner Kleinschmidt?
13	COMMISSIONER KLEINSCHMIDT: Here.
14	MR. ELROD: Commissioner Moore?
15	COMMISSIONER MOORE: Here.
16	MR. ELROD: Commissioner Pate?
17	COMMISSIONER PATE: Here.
18	MR. ELROD: Commissioner Waight?
19	COMMISSIONER WAIGHT: Here.
20	MR. ELROD: Commissioner Ederer?
21	(No response.)
22	MR. ELROD: Chairman Steen?
23	CHAIRMAN STEEN: Here.
24	Do we have a quorum?
25	MR. ELROD: Yes, we do.

ON THE RECORD REPORTING (512) 450-0342 CHAIRMAN STEEN: Thank you.

Up next we have item II. Public comment. We have one person signed up to speak. It's Fran Cavenaugh.

Did I say your name correctly? Welcome.

MS. CAVENAUGH: I just want to thank y'all, Commission, for allowing me to come and speak.

My name is Fran Cavenaugh. I'm an owner/breeder of Quarter Horses. I live in Arkansas, but we actually breed in Oklahoma and we race throughout the United States.

I'm here as an owner to ask that Texas look at ways for us to address the illicit drug use in horse racing. As an owner, I want a level playing field for all my horses, from the horses that are running the allowance races and the overnight races, to the horses — like our horse, Uncle D, who happens to be the number one colt in the nation — on the high futurities.

It bothers me, as an owner, that we have people who don't take the welfare of the horse into consideration. They want to win at any cost. I believe all owners should be ultimately responsible for what is done to their horse. Owners, in my opinion, should be as held responsible as the trainers are.

As an owner, I know what a trainer is doing to my horse. I research my trainer, I talk to my trainer. I

make sure my trainer understands I don't want to do these things at any cost to win. And I feel, as an owner, it is our obligation to know what is being done to our horse and to make sure that it is being taken care of in the most proper way.

No one can win all the time, and I realize that. My horses can't win every time. I'd like them to, but that's just not possible. I don't always have the best horse in the race, but I want them to be given the best opportunity to perform at their level that they can.

And one other thing that bothers me about the whole use of drugs, performance-enhancing drugs in the horses, is it's really a way to lie to two people. It's a way to lie to the betting public because you have a horse that's not running on their own ability.

But it's also a way to lie to the breeders because when I'm trying to breed my mares, or as I'm going to have a sire, I want to know that that horse is going to take the athletic ability that it has and pass down to its offspring. If we're using enhanced performance drugs, that cannot be done.

So I would like to ask that Texas look at the way that they're going to be doing their testing. I'm an advocate for hair testing across the board, but I'm an advocate that it be done consistently from state to state

to state.

In my other role in life I'm a state legislator. I'm a state representative from Arkansas. I would like us to see, as states that deal with racing, that we come together and form some kind of compact that we can have from state to state that will allow us to have consistencies in the very major things that we do in racing, so that we don't have owners that have a positive test on one horse and then the next day they're running in another.

Because owners and trainers that are using these enhanced performance drugs, they're not doing it only to one horse, they're doing it to their whole stable, and that's what we need to address in this industry. I love my animals, they're like family to me, and I'm passionate about giving every horse the opportunity that they deserve to be able to run at their best and not have to compete against drugs. They can't do it.

In Texas you're raising your purses. It's only going to grow, the issue about people wanting to do things to enhance that. As your purses grow, they're going to get more and more inventive, so I think we have to get ahead of that curve.

I do appreciate you allowing me to come and speak, and I'd be glad to take any questions.

CHAIRMAN STEEN: Thank you, Cavenaugh. 1 2 Commissioners, do you have any questions? 3 COMMISSIONER PATE: I have one question. Is 4 there something specific that you're asking that you see 5 Texas not doing that we should do, or something that 6 Arkansas does that you think we ought to do that we're not 7 doing? 8 MS. CAVENAUGH: Well, what's really strange is 9 I don't run in Arkansas. They only run Thoroughbreds, I'm a Quarter Horse girl. But for me, I don't really see you 10 hair testing. 11 12 And hair testing, I realize, can't catch it all 13 but it can catch the habitual of enhanced drugs. You have 14 to do both hair testing and urine both, and blood. I 15 think it's a three-prong attack to it. So I would love to 16 see hair testing. 17 And also, I'm a proponent to do hair testing before they're allowed to enter because then you have the 18 19 ability -- if I'm running a horse and then somebody runs 20 and beats me and then I have to -- they don't pass a test.

So I'm a proponent that we get together all the states in racing and that we come together with rules that apply across borders. One thing would be hair testing, I

It doesn't help me because that horse still had to

perform against that other horse.

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think is a big deal, and to have the same protocol in all 1 2 states so that one can't have a clean hair test in California and a bad hair test in New Mexico, or vice 3 4 versa. 5 Thank y'all. 6 CHAIRMAN STEEN: Thank you. 7 Next is agenda item III.A.1., Budget and 8 finance report. 9 Patrick Pence, please give us the update. 10 MR. PENCE: Good morning, commissioners. I'm Patrick Pence, finance officer for the Racing Commission. 11 12 On page 6 through 10 of your agenda packet is the agency's FY 2019 monthly operating budget report. 13 14 This summarizes the revenue collection and expenditures as 15 of the end of August 2019. 16 As of the last day of August of FY 2019, the agency had collected approximately 7.25 million in 17 revenues, which is about 95 percent of the revenue that 18 19 had been projected for the fiscal year. 20 On the expense side we've expended just over 7 million, or about 93 percent of the budgeted 21 22 expenditures. Of the 7.1 million, as a reminder,

approximately 6 million are appropriated expenditures and

just over 1 million are unappropriated expenses such as

agency shares of retirement health costs, employee

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insurance costs and FICA costs. 1 2 That's the summary. If you have any questions, I'll be happy to answer. 3 4 CHAIRMAN STEEN: Commissioners, any questions? 5 (No response.) 6 CHAIRMAN STEEN: I've got one, Patrick. 7 you give us an update on the simulcast tax money and the 8 potential flows of that to the agency? 9 MR. PENCE: I don't have the specific dollar 10 I just ran the numbers on a day-by-day last week, amount. and we were down about 4.3 percent, by my calculation, 11 from the previous fiscal year. I can pull those numbers 12 13 for you. 14 CHAIRMAN STEEN: The question is are we 15 receiving those funds, the tax funds. I know there was a 16 potential trying to work out some issues. MR. PENCE: The fund has been sent up with the 17 LBB, and of course, the Comptroller has to clear the 18 19 funding to be released. The fund itself, a separate fund 20 has been set up, but I don't know if it's been disbursed 21 I can defer that question to Gerry. 22 MR. DUBE: Good morning, Mr. Chairman, 23 commissioners. 24 The simulcast tax fund is being collected by

the State of Texas. We received word just last week that

those funds will be deposited to the Texas Racing 1 2 Commission fund once a month. They're not doing automatic electronic deposits 3 4 daily because the state's accounting system can't 5 accommodate that yet, so that's still a work-through for 6 the Comptroller, but they will be depositing at 7 approximately mid month every month simulcast tax revenues. 8 9 And as Patrick told you, I think the amount 10 that -- he has some numbers that he can speak to you later about -- that amount is running about 4.3 to 4.5 percent 11 below comparative amounts last year, but that's -- it's a 12 13 point in time. 14 CHAIRMAN STEEN: Have we received a deposit 15 yet? 16 MR. DUBE: We have, we have received one this month. Yes. 17 CHAIRMAN STEEN: Thank you. 18 19 The next item is agenda item III.A.2., Wagering statistics report. 20 Curley Trahan, would you please give us the 21 22 report? 23 MR. TRAHAN: Thank you, Mr. Chairman. 24 morning, commissioners. For the record, I am Curley 25 Trahan, the director of pari-mutuels for the agency.

In your meeting materials on pages 11 through 1 2 13 is the comparison report on wagering statistics for the 3 period ending August 31. The report is a comparison of 4 2019 handle figures against those from the same period for 5 calendar year 2018. 6 The report shows that total wagering activities 7 at the greyhound racetracks decreased by 1.84 percent over 8 the same period in 2018, equating to just over \$530,000 9 less handle. 10 The report also shows that total wagering activities declined at the horse racetracks by 4.43 11 percent for 2019 as compared to 2018. This represents 12 decreased handle of approximately \$11.82 million. 13 14 Overall the report indicates that total wagers 15 placed in Texas decreased by 4.77 percent, or just over 16 \$9.7 million, while total wagers placed on Texas races 17 decreased by approximately \$3.24 million, or 2.95 percent. This concludes my report, and I'd be happy to 18 19 answer any questions. 20 CHAIRMAN STEEN: Commissioners, do you have any 21 questions? 22 (No response.) 23 CHAIRMAN STEEN: Thank you, Curley. 24 MR. TRAHAN: Thank you. 25 The next item is agenda item CHAIRMAN STEEN:

III.A.3., Enforcement report. 1 2 Jim Blodgett, will you please present the 3 report? MR. BLODGETT: Mr. Chairman, commissioners, 4 5 good morning. Commissioners, your enforcement report this 6 morning can be viewed on page 14 of your materials packet. 7 Since our last meeting in September, Lone Star 8 Park is the only licensed racetrack operating a live race 9 meet, which began on September 20. This enforcement 10 report covers ten live race days. Lone Star's fall meet concludes on November 9, 2019. Notable racing during the 11 closing weekend for Lone Star would be the Texas Classic 12 13 Series with purses up to a million dollars this year. 14 In viewing this report you will notice minimal 15 activities handled by our enforcement personnel at Lone 16 Star Park. They include one human methamphetamine case, 17 one conduct violation, one insufficient check to the licensing division, and two trainer infractions. 18 19 Please keep in mind when viewing these 20 enforcement stats that they only represent cases that have been adjudicated by our personnel at this time, and there 21 22 are additional cases that remain in process. 23 I'd be happy to answer any questions that you

CHAIRMAN STEEN:

Commissioners, any questions?

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might have.

(No response.)

CHAIRMAN STEEN: Thank you, Jim.

The next item is agenda item III.B., Discussion and possible action to approve the agency's FY 2020 operating budget.

Patrick Pence, will you please present this item?

MR. PENCE: Again, good morning, commissioners.

For the record again, my name is Patrick Pence, Racing

Commission finance officer.

On page 15 through 22 of your agenda packet contains the proposed FY 2020 operating budget and cash flow statements the agency is submitting for your consideration and approval.

The proposed operating budget is 4.572 million. This total includes approximately 3.52 million for the cost of general regulatory operations and approximately 1.05 million for unappropriated expenses, or the cost of employee benefits. This proposed operating budget does not include the approximately \$3.13 million that's associated with the Texas-Bred incentive fund.

The operating budget was prepared to support the regulation of 148 live horse race dates, 36 live greyhound performances, approximately 2,140 simulcast dates across seven tracks, and the administrative

operations of the agency.

I would note that we have already received one request, which our executive director has approved, for additional race days. That puts us over 148 race days, as we may receive more. However, because we would need to request authority to increase our budget under Rider 6A in order to increase our appropriation to pay our costs to regulate additional race days, the budget we will submit to the LBB will be based on 148 days, so that's what reflected in the numbers I'm presenting.

Staff estimates the agency will need 37.5 FTEs, or full-time equivalent positions, for the year. The following pages contain the cash flow statement prepared by the regulatory operations. The agency carried forward a cash balance of approximately \$70,000.

The agency proposes to collect approximately 2.57 million in simulcast revenue, approximately 1.92 million from annual track fees, and approximately 574,000 in occupational license fees and other miscellaneous revenue. At the end of FY20 operations, we anticipate the ending cash balance to be estimated to be approximately \$562,000.

I'd be happy to answer any questions you have regarding the FY20 budget, and I ask for your approval.

CHAIRMAN STEEN: Commissioners, any questions?

COMMISSIONER PATE: How many additional race days beyond the 148 have been requested?

MR. PENCE: At this time they've -- the tracks have indicated that there could be as many as 10 to 20.

I'll defer that to Gerry.

Additional race days? During the Rules meeting it was unclear as to the actual number they will be requesting.

MR. DUBE: Good morning, Chairman and commissioners. Gerry Dube.

At the Rules Committee meeting there was discussion of about another 12 race days, but there are probably others that may be requested. We're not sure what the final number is, though.

COMMISSIONER PATE: I'm new to this, so what is the rule for a supplemental budget? Explain to me how that works if we end up needing more money to meet our obligations for these additional race days.

MR. PENCE: This budget represents what's appropriated to the Commission and, of course, our budget within that appropriation. The additional contingency rider is -- allows the appropriation to be increased, not necessarily the collection but the appropriation to be increased in the event that there's additional race days beyond the 148. It's part of the contingency rider that

1	was included in the bill that was passed.
2	COMMISSIONER PATE: All right. Thank you.
3	CHAIRMAN STEEN: Any other questions?
4	(No response.)
5	CHAIRMAN STEEN: Robert, has anyone signed up
6	to speak on this item?
7	MR. ELROD: No, sir.
8	CHAIRMAN STEEN: Thank you, Patrick.
9	If there's no further questions, I'll entertain
10	a motion to approve the agency's operating budget for
11	fiscal year 2020.
12	COMMISSIONER KLEINSCHMIDT: I move to approve
13	the proposed fiscal year 2020 operating budget.
14	CHAIRMAN STEEN: Motion made by Commissioner
15	Kleinschmidt.
16	COMMISSIONER McNABB: Second.
17	CHAIRMAN STEEN: Seconded by Commissioner
18	McNabb.
19	Commissioners, any further discussion?
20	(No response.)
21	CHAIRMAN STEEN: If not, we'll take this up for
22	a vote. All in favor please signify by saying aye.
23	(A chorus of ayes.)
24	CHAIRMAN STEEN: Any opposed?
25	(No response.)

ON THE RECORD REPORTING (512) 450-0342

CHAIRMAN STEEN: Motion carries. 1 The next item is agenda item IV., TAC 309.8 2 Racetrack License Fees. 3 4 Devon, I believe you'll present on this topic. 5 MS. BIJANSKY: Yes, sir. Good morning, 6 commissioners. 7 This first rule is 309.8, the Racetrack License 8 Fee rule. As we discussed at the last meeting, it 9 includes projected base of 48 days of racing for a Class 1 10 racetrack, eight days for a Class 3 or 4 racetrack, and 36 performances of greyhound racing per year. 11 12 It provides that any Class 1 track that doesn't 13 use all of its days shall share its unused days with 14 another track. It increases the per-day fee for 15 additional race days to 5,345 which is consistent with the 16 actual cost to run the day of racing. 17 It also has provisions that if the simulcast tax falls short of our projections, there is a trigger to 18 19 make up the difference. And it provides that if we end up 20 with more money than we need, the executive director can call a moratorium on all or part of the fee. 21 22 There is one change. We received no written 23 comments on this or on any other proposed rule.

were some comments at the Rules Committee meeting about

the per-race-day fee, and the Rules Committee is

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recommending changing the provision on the per-race-day 1 2 fee to say an amount not to exceed 5,345 in the event that the simulcast tax or other funds are sufficient that we 3 4 don't need to charge that entire additional race day fee. 5 I think that pretty much covers the summary, 6 and I'm happy to answer any questions. 7 CHAIRMAN STEEN: Thank you. 8 Robert, is anyone signed up to speak on this 9 item? 10 MR. ELROD: Yes, sir. CHAIRMAN STEEN: John Cardwell, representing 11 Lone Star Park, wishes to testify on the item. 12 13 MR. CARDWELL: Good morning, commissioners. My 14 name is John Cardwell; I represent Lone Star Park. 15 I understand that this fee rule is going to 16 proceed to be passed, but there is one part of it which we 17 have consistently objected to and think it is a bad metric to be using and a disincentive to what our main mission 18 19 should be, which should be live racing. 20 And we had a very thorough discussion at the Rules Committee meeting last week with Commissioner 21 22 Ederer. The industry was unaware that the Racing 23 Commission staff had gone in 2016 and requested this rider 24 for an appropriation.

This inclusion, I believe, of this limitation

on the number of racing days -- live racing days before it's being charged was made by the staff, and it's in this contingent rider which leads to an appropriation, and we are all so ignorant of the process that we thought appropriation meant that's what the money they got.

No. The money they're going to get is going to be coming from the tax on the simulcasting, and so what we found ourselves in finally, after discussing this last week, is that we're kind of caught in a time trap.

The Racing Commission staff in the summer of 2018 had no idea that the two bills that Tommy and Jim Shearer got passed, which increased the purses and which also provide about 2.7 million plus, we hope, in simulcast tax -- hey didn't know that was going to pass, and nobody knew that was going to pass until the governor signed it this past June of 2019.

So they had to go forward with the budget and the funding that they thought was appropriate and was available. And so now we find ourselves with that rider that says you can't spend the money if you have more than 144 days. And it was previously 188 days, and we have no explanation of why it went down from 188 to 144. Industry certainly didn't know anything about it, but it did and it was done a year ago.

And so we're going to continue to talk to your

appropriate metric to have somebody achieve what we're all trying to achieve, which is more race days, more participation, more horses running, and then turn around and put an extra fee on it. I mean, to me it's kind of like I have a mare and she gives me a colt and it wins the Kentucky Derby, and I decide I'm not going to breed that mare again; I'm penalizing the process.

So appreciate your patience, appreciate you helping. We certainly appreciate the opportunity to get our fees cut, but we will be continuing to talk to you about that. Thank you.

Any questions?

CHAIRMAN STEEN: Commissioner Kleinschmidt.

everybody -- I don't know if it makes it any clearer for anybody, but I was in the Rules Committee the last time we met, and Devon has correctly stated the change that we discussed in the Rules Committee to propose to the Commission, and it's correctly stated here.

The proposal actually involves some very complicated budgeting situations under -- the General Appropriations Act passed by the legislature this last time around in essence tells the Commission that we cannot spend that additional, what was it, 34-, 35-, mid-\$3,000

per day for an additional race day unless we charge this 1 2 \$5,345. 3 So we're locked into that language under the 4 Appropriations Act, is what it amounts to. And it might 5 seem somewhat cumbersome, but it is the way we get the 6 authority to additionally appropriate -- an additional 7 appropriation or spend the money for those additional race 8 days. 9 So we did -- rather than saying exactly 5,345, 10 we recommended a not to exceed 5,345 but, in essence, if we don't have some mechanism for charging for additional 11 race days, we don't get appropriated that money that sends 12 our staff out to attend to those additional race days. 13 14 Am I getting that roughly correct, Devon? 15 MS. BIJANSKY: Yes, sir. 16 COMMISSIONER KLEINSCHMIDT: Okay. Just thought 17 I would just make it clear as mud for everybody, but it is somewhat of a complicated process, and I do believe this 18 19 language, you know, as we changed here is necessary in 20 order to spend that additional allowed appropriation for 21 race days. 22 CHAIRMAN STEEN: Thank you. 23 Commissioners, any further questions or discussion? 24

(No response.)

1	CHAIRMAN STEEN: If no further discussion, I'll
2	entertain a motion to adopt the amendments to Section
3	309.8, Racetrack License Fees.
4	COMMISSIONER PATE: So moved.
5	CHAIRMAN STEEN: Motion made by Commissioner
6	Pate.
7	COMMISSIONER KLEINSCHMIDT: Second.
8	CHAIRMAN STEEN: Seconded by Commissioner
9	Kleinschmidt.
10	Any further discussion?
11	(No response.)
12	CHAIRMAN STEEN: All those in favor please
13	signify by saying aye.
14	(A chorus of ayes.)
15	CHAIRMAN STEEN: Any opposed?
16	(No response.)
17	CHAIRMAN STEEN: Motion carries.
18	The next item is agenda item IV.A.2.,
19	Designation of Active and Inactive Racetrack Licenses.
20	Devon, will you please present on this item.
21	MS. BIJANSKY: Yes, sir.
22	Commissioners, this is simply an update from
23	the Escrowed Purse Account to the Horse Industry Escrow
24	Account, consistent with House Bill 2463, and there were
25	no comments on this proposal.

1	CHAIRMAN STEEN: Thank you, Devon.
2	Robert, is anyone signed up to speak up to
3	speak on this item?
4	MR. ELROD: No, sir.
5	CHAIRMAN STEEN: Commissioners, do you have any
6	questions?
7	(No response.)
8	CHAIRMAN STEEN: If no discussion, I'll
9	entertain a motion to adopt the amendments to Section
10	309.51, Designation of Active and Inactive Racetrack
11	Licenses.
12	COMMISSIONER McNABB: So moved.
13	CHAIRMAN STEEN: Motion made by Commissioner
14	McNabb.
15	COMMISSIONER WAIGHT: Second.
16	CHAIRMAN STEEN: Seconded by Commissioner
17	Waight.
18	Any further discussion?
19	(No response.)
20	CHAIRMAN STEEN: Okay. We'll take this up for
21	a vote. All those in favor please signify by saying aye.
22	(A chorus of ayes.)
23	CHAIRMAN STEEN: Any opposed?
24	(No response.)
25	CHAIRMAN STEEN: Motion carries.

ON THE RECORD REPORTING (512) 450-0342

Next item is agenda item IV.A.3., regarding 16 1 2 TAC 309.118, Regulatory Office Space and Equipment. 3 Devon, would you please present on this item? MS. BIJANSKY: Yes, sir. 4 5 And I think we might be able to just go through 6 these next few all together, if you prefer. 7 CHAIRMAN STEEN: Okay. Sure. Can you say which ones we'd take together? 8 9 MS. BIJANSKY: IV.A.3. through IV.A.7. CHAIRMAN STEEN: IV.A.3. through IV.A.7. 10 MS. BIJANSKY: Robert, there aren't any 11 comments on these, are there? 12 13 MR. ELROD: No, ma'am. 14 CHAIRMAN STEEN: No comments. Go ahead. 15 MS. BIJANSKY: IV.A.3., as you said, is 16 309.118, Regulatory Office Space and Equipment. This is 17 an update updating telephone lines to ethernet access as part of the infrastructure that tracks provide to the 18 19 agency within the offices that they provide to our staff 20 working at the tracks. 21 319.3, Medication Restricted, this adds 22 albuterol to clenbuterol as a prohibited substance, 23 removes the provisions about putting a horse on the vet's 24 list for a clenbuterol positive, as that was determined to

be a bit cumbersome to administer, and also provides that

in order to have a horse removed from the vet's list after being placed on for treatment, that it would need to test negative for clenbuterol, albuterol or any other betaagonist drugs. And there were no comments on this.

319.102, Veterinarian's List, clarifies that for a workout or a qualifying race to be used for the purpose of removing a horse from the vet's list, the horse must not have any detectable level of permissible therapeutic medication other than furosemide.

319.333, Specimen Tags, essentially strips away most of the detail of what needs to be on specimens that are collected for drug testing. It instead says the Commission needs to be able to identify which horse, trainer, owner, and race the specimen came from, and the lab testing sample must not be able to identify those things, and the details of what goes on the tag and who initials where and all of that will be addressed in agency procedural documents.

Last, 321.313, Select Three, Four or Five, was requested by Sam Houston Race Park, with the agreement of the other tracks, and these amendments change how the Select Three, Four, or Five wagers are handled when turf conditions warrant a change of racing surface and the change was not made known to the public before the first of the included races. In that case such a race would be

1	declared a no contest for purposes of that wager.
2	And as I said, there are no comments on any of
3	these proposals, and so they're before you for final
4	action today.
5	CHAIRMAN STEEN: Commissioners, any questions
6	on any of these?
7	(No response.)
8	CHAIRMAN STEEN: Devon, would you help me frame
9	the motion on this?
10	MS. BIJANSKY: The motion would be to adopt the
11	proposed amendments to 16 TAC Sections 309.118, 319.3,
12	319.102, 319.333, and 321.313.
13	CHAIRMAN STEEN: Do I have a motion?
14	COMMISSIONER KLEINSCHMIDT: I move to adopt the
15	proposed amendments to 16 Texas Administrative Code
16	Sections 309.118, 319.3, 319.102, 319.333, and 321.313.
17	CHAIRMAN STEEN: Motion made by Commissioner
18	Kleinschmidt.
19	COMMISSIONER PATE: Second.
20	CHAIRMAN STEEN: Seconded by Commissioner Pate.
21	Any further discussion?
22	(No response.)
23	CHAIRMAN STEEN: We'll take this up for a vote.
24	All those in favor please signify by saying aye.
25	(A chorus of ayes.)

ON THE RECORD REPORTING (512) 450-0342

1	CHAIRMAN STEEN: Any opposed?
2	(No response.)
3	CHAIRMAN STEEN: Motion carries.
4	Next is agenda item IV.B. and IV.C., which I
5	believe Devon will present both items.
6	MS. BIJANSKY: Actually, we're at IV.B.
7	CHAIRMAN STEEN: Do you want to take those one
8	at a time, or are you going to take them together?
9	MS. BIJANSKY: All of IV.B. together.
10	CHAIRMAN STEEN: Okay. We'll take all of IV.B.
11	together, and you'll present on that?
12	MS. BIJANSKY: Yes, sir.
13	CHAIRMAN STEEN: Thanks.
14	MS. BIJANSKY: This is new Subchapter G to
15	Chapter 303, which implements House Bill 2463 regarding
16	the Horse Industry Escrow Account. I'll go section by
17	section and summarize each provision and also mention the
18	few changes that came up out of the Rules Committee
19	meeting.
20	303.301, Definitions, defines some terms. At
21	the meeting it was decided that the definition of event
22	would be deleted and the common definition of event would
23	be used in implementing this bill.
24	303.302 is General Provisions. This
25	incorporates some of the provisions that are currently in

321.509 relating to the Escrowed Purse Account, which has been proposed for repeal a little bit later in this agenda. The general provisions part of that section is now moved to 303.302.

Provisions specific to horse racetrack associations, allocations to the associations is moved to 303.311. Again, that's straight from 321.509.

303.312 is Limitation on Use of Funds by Racetrack Associations, essentially just saying that the purse portion of the funds goes to purses. There is a change to clarify that administrative expenses that are currently payable to the Horsemen's organization, pursuant to the Act, will still be payable out of those funds.

303.321 creates new provisions for Allocations to Breed Registries. It establishes the process for applying for funds and for the agency to approve requests.

303.322 outlines Limitations on Use of Funds by Breed Registries. At the Rules Committee meeting there was discussion about allowing some percentage of the total to be used for breed registry operating expenses and/or the purchase of capital assets.

So I moved those items out of the list of prohibitions into new Subsection (c), which is on page 41 of your materials, which allows an amount not to exceed X percent, with that decision of what percentage is

appropriate to be made by you commissioners.

And then 303.323 addresses Modifications to Approved Events. In the event that an event has been approved by the Commission and then some change needs to be made to the budget, to the nature of the event, what changes can be made by the executive director and what needs to come back before you.

303.324 addresses Recordkeeping and Audit Requirements.

303.325 addresses Quarterly Reports.

And then 321.509, as I mentioned, has been proposed to be repealed, as those provisions were moved into this new subsection -- subchapter.

CHAIRMAN STEEN: Commissioners, any questions?

COMMISSIONER KLEINSCHMIDT: I have comments on the 303.322, the limitations. And, folks, that's in pages 40 and 41 of our packets, if you need to get there.

We were discussing -- and Devon moved this according to our discussion in the Rules Committee -- which was to allow the administrative costs, to some extent, of the breed registries to be paid out of these monies. And I'm sure these folks would like to get some idea.

Devon, what -- for instance, if we proposed a 5 percent, a limit of 5 percent of the total funds

available, what kind of funds do you think we'd be looking 1 2 at total available to the registries for administrative 3 fees and capital expenditures if we were to plug in a 5 4 percent metric. 5 MS. BIJANSKY: Sure. Assuming 30 percent of 6 the \$25 million per year goes to breed registries, that 7 would be \$7.5 million, so 5 percent of that would be 375-8 divided among the breed registries proportionally to what 9 each one is allocated. 10 COMMISSIONER KLEINSCHMIDT: And, folks, our discussion simply was, and my comment was that when you're 11 12 dealing with sums of money that are available here, it 13 really does take money to move money. You have your 14 administrators, you know, your paid help; they simply 15 can't work for free in moving this. 16 And so my thought was, you know, a 5 percent limitation in there for use in administrative expenses and 17 capital expenses, and that's just one person's thought, 18 19 but that is one of the areas we were discussing. 20 COMMISSIONER PATE: And that's permissible under the statute? 21 22 COMMISSIONER KLEINSCHMIDT: Yes. 23 COMMISSIONER McNABB: Did we have no one signed up to speak to this, none of the breeders? 24

CHAIRMAN STEEN: We have two people signed up

for but not wishing to testify. That's Rob Werstler from the TQHA and Marsha Rountree from the Texas Horsemen's Partnership.

COMMISSIONER KLEINSCHMIDT: And I would tell you, of course, some of y'all may not know, I work for the Texas Department of Agriculture. It's quite common for us to receive grant funds and funds that we can use that are passed through to other programs.

And I would say in my experience it's quite acceptable in the agency industry, so to speak, to be able to use up to 5 percent of those funds to cover your additional administrative expenses that are caused simply by having to go through the agency time in administering those additional funds, or in this case, the registry time in administering those additional funds.

And so I don't think we'd get any objection out there to a 5 percent number, but there's nothing magical about that either.

COMMISSIONER McNABB: We have the power to revisit this if there's any objection from the field, but the fact that no one is offering some different number, I have no problem with that. And I agree that, you know, you get a lump of money, if you haven't got the people to administer it, it doesn't go where it's intended.

COMMISSIONER KLEINSCHMIDT: Right.

MS. BIJANSKY: Commissioner McNabb, you reminded me. One other change that's related to this issue is that we've added an item or added language to the requirements for sending a proposal that they specifically detail any operating expenses or capital assets that they're proposing to pay for out of these funds, so you would also have the opportunity when you receive a proposal to decide if something was appropriate or not.

COMMISSIONER McNABB: And it's just a matter of due diligence that if this money is coming in that, it's going where it's intended to go and not just window dressing. It goes to help the breeds and the industry.

COMMISSIONER WAIGHT: Am I right and this is just for the upcoming year? This is not ongoing, it's going to be looked at again?

COMMISSIONER KLEINSCHMIDT: Until these rules -- it will apply equally to any year that they fund this source. Right, Devon?

MS. BIJANSKY: Right.

COMMISSIONER KLEINSCHMIDT: I mean, if these funds aren't available, then this 5 percent won't be available, and so it will be an every two-year biennial re-up on the General Appropriations Act, because if the funds aren't there, there's no 5 percent; I mean, 5 percent of zero would be zero.

CHAIRMAN STEEN: Any other questions?

COMMISSIONER WAIGHT: I guess the 5 percent could be high also, it could be more than necessary. Is that fair?

COMMISSIONER KLEINSCHMIDT: I'm just saying my experience in administering many millions of dollars in grant funds through USDA and the other federal agencies that we deal with is that -- I mean, it floats anywhere from a zero to a 5 percent, it truly does coming through.

But I haven't seen one exceed a 5 percent, and I can tell you that I've never considered 5 percent to be too much. Of course, maybe I have a prejudice from the agency side of the program there, and of course, this is a registry, and I'm sort of analogizing to them, but I know they can't move this money for free either.

COMMISSIONER McNABB: Just my experience in the business, when I was chief of staff with the Guard, we would have legislative pass-throughs, and they still required quite a bit of administrative work, and we just couldn't take it out of HUD.

COMMISSIONER KLEINSCHMIDT: Just like we're talking here, everybody wants a report on where you spent the money, how you spent the money, and the administrative effort to create those reports and do the accounting, none of that's free, you're paying people to do that.

1	COMMISSIONER McNABB: As long as our due
2	diligence making sure that they can administer the money,
3	so we're making it possible for them to use the money for
4	the intent, and if the breed registries aren't speaking up
5	with any heartburn with this, we have to start somewhere.
6	And if we're not giving them enough, I'm sure we'll hear
7	about it.
8	COMMISSIONER KLEINSCHMIDT: Right.
9	CHAIRMAN STEEN: Just for a point of
10	clarification, Devon, so regardless of what guideline or
11	cap that we set here, it would all come before the
12	Commission before it would be approved, the spending?
13	MS. BIJANSKY: That's correct.
14	COMMISSIONER McNABB: Do we need to then make a
15	motion on the percentage today? Is that part of what
16	we're doing?
17	CHAIRMAN STEEN: I think we need to make a
18	motion overall and put a number in the percentage. Is
19	that correct?
20	MS. BIJANSKY: Yes, sir.
21	CHAIRMAN STEEN: Would anyone like to make that
22	motion?
23	COMMISSIONER McNABB: I'll so move then for the
24	5 percent.
25	CHAIRMAN STEEN: So Devon, would you mind just

1	framing the motion for us?
2	MS. BIJANSKY: Sure. The motion would be to
3	adopt new 16 TAC Chapter 303, Subchapter G, Horse Industry
4	Escrow Account, including a 5 percent cap on operating
5	expenses and purchases of capital assets.
6	CHAIRMAN STEEN: Motion made by Commissioner
7	McNabb.
8	COMMISSIONER KLEINSCHMIDT: I'll second.
9	CHAIRMAN STEEN: Second by Commissioner
10	Kleinschmidt.
11	Any further discussion?
12	(No response.)
13	CHAIRMAN STEEN: We'll take this up for a vote.
14	All those in favor please signify by saying aye.
15	(A chorus of ayes.)
16	CHAIRMAN STEEN: Any opposed?
17	(No response.)
18	CHAIRMAN STEEN: That motion carries.
19	MS. BIJANSKY: And I should have included the
20	repeal of 321.509 in that, but I didn't.
21	CHAIRMAN STEEN: I was trying to include it.
22	(General laughter.)
23	CHAIRMAN STEEN: Do we need to adjust the
24	motion? Do you need to present on it?
25	MS. BIJANSKY: Did you get it in?

1	COMMISSIONER KLEINSCHMIDT: I can make an
2	additional motion to repeal that, if you want me to. Are
3	you talking about item C?
4	MS. BIJANSKY: Yes, sir.
5	COMMISSIONER KLEINSCHMIDT: Okay. I move to
6	adopt the repeal of 16 Texas Administrative Code 321.509,
7	Escrowed Purse Account.
8	CHAIRMAN STEEN: Motion made by Commissioner
9	Kleinschmidt.
10	COMMISSIONER MOORE: Second.
11	CHAIRMAN STEEN: Seconded by Commissioner
12	Moore.
13	Any further discussion, commissioners?
14	MS. BIJANSKY: Commissioner Pate, you're
15	correct. It should have said with changes as
16	COMMISSIONER PATE: That's .301, .302 and the
17	others also.
18	MS. BIJANSKY: With the changes as noted in the
19	materials.
20	Can I start that over?
21	CHAIRMAN STEEN: Yes. Let's do it again.
22	MS. BIJANSKY: The motion is to adopt new 16
23	TAC Chapter 303, Subchapter G, with a 5 percent cap on
24	operating expenses and purchase of capital assets in
25	303.322, and the other changes in the materials to the

1	other sections, and to adopt the repeal of 16 TAC 321.509.
2	COMMISSIONER McNABB: So moved.
3	COMMISSIONER KLEINSCHMIDT: And I will withdraw
4	my motion, prior motion.
5	CHAIRMAN STEEN: Prior motion withdrawn by
6	Commissioner Kleinschmidt. Motion made by Commissioner
7	McNabb.
8	COMMISSIONER PATE: Second.
9	CHAIRMAN STEEN: Seconded by Commissioner Pate.
10	Any further discussion?
11	(No response.)
12	CHAIRMAN STEEN: We'll take this up for a vote.
13	All those in favor please signify by saying aye.
14	(A chorus of ayes.)
15	CHAIRMAN STEEN: Any opposed?
16	(No response.)
17	CHAIRMAN STEEN: That motion carries.
18	The next agenda item is item IV.D., Discussion
19	and possible action to propose new 16 TAC 309.106,
20	Transfers to Texas-Bred Incentive Fund.
21	Devon, will you please present the item?
22	MS. BIJANSKY: Yes, sir.
23	Commissioners, this new rule would implement
24	House Bill 3366, which requires rules regarding the
25	deposit and use of Texas-Bred funds. There already is a

1	rule that addresses the use of the funds so this simply
2	memorializes what's already being done by the tracks with
3	regard to the deposit of the funds. And this is on the
4	table for proposal today.
5	CHAIRMAN STEEN: Robert, is anyone signed up to
6	speak?
7	MR. ELROD: No.
8	CHAIRMAN STEEN: Commissioners, any questions?
9	(No response.)
10	CHAIRMAN STEEN: No further discussion, I'll
11	entertain a motion to propose new 16 TAC 309.106,
12	Transfers to Texas-Bred Incentive Fund.
13	COMMISSIONER PATE: So moved.
14	CHAIRMAN STEEN: Motion made by Commissioner
15	Pate.
16	COMMISSIONER McNABB: Second.
17	CHAIRMAN STEEN: Seconded by Commissioner
18	McNabb.
19	Any further discussion?
20	(No response.)
21	CHAIRMAN STEEN: We'll take this up for a vote.
22	All those in favor please signify by saying aye.
23	(A chorus of ayes.)
24	CHAIRMAN STEEN: Any opposed?
25	(No response.)

CHAIRMAN STEEN: The motion carries. 1 2 Next is item IV.E. Discussion and possible 3 actions to propose amendments to 15 TAC 311.2, Application 4 Procedure. 5 Devon, will you please present on the item? 6 MS. BIJANSKY: Yes, sir. 7 These amendments to 311.2 would implement 8 Senate Bill 1200, which allows for military spouses acting 9 under an out-of-state license that they can currently use 10 their license to get a license in Texas by reciprocity, but this actually is a little more straightforward for 11 12 They can act under their out-of-state license as them: 13 long as the other state had a similar license requirement 14 and the person is licensed in good standing in the other 15 jurisdiction, and so this would implement Senate Bill 1200. 16 17 CHAIRMAN STEEN: Thank you, Devon. Robert, is anyone signed up to speak? 18 19 MR. ELROD: No, sir. 20 CHAIRMAN STEEN: Commissioners, any questions? 21 (No response.) 22 CHAIRMAN STEEN: If no further discussion, I'll 23 entertain a motion to propose amendments to 16 TAC 311.2, 24 Application Procedure.

COMMISSIONER McNABB: So moved.

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1	CHAIRMAN STEEN: Motion made by Commissioner
2	McNabb.
3	COMMISSIONER PATE: Second.
4	CHAIRMAN STEEN: Second by Commissioner Pate.
5	Any further discussion?
6	(No response.)
7	CHAIRMAN STEEN: We'll take this up for a vote.
8	All those in favor please signify by saying aye.
9	(A chorus of ayes.)
10	CHAIRMAN STEEN: Any opposed?
11	(No response.)
12	CHAIRMAN STEEN: Motion carries.
13	The next item is agenda item V.A., Allocation
14	of live race dates for horse racetracks under 16 TAC,
15	Section 303.41 for the period beginning August 2, 2021,
16	and ending August 31, 2021. There was a typo on the last
17	agenda so we had to add this to the agenda.
18	Ricky, would you mind presenting the item?
19	MR. WALKER: Good morning, commissioners. My
20	name is Ricky Walker, chief steward for the Racing
21	Commission. Commissioners, I would like to cover agenda
22	items A and B together.
23	At the October 9, 2018, Commission meeting, the
24	Commission granted approval of race dates requested by
25	both the horse and greyhound associations. The agenda

items today are an administrative action to include the 30 1 2 days remaining in August 2021, from August 2, 2021, through August 31, 2021, which was inadvertently left out 3 4 of the race date agenda items that were approved. 5 Commissioners, on page 49 through 63, the two 6 racetracks that requested race dates covering this time 7 period are Gillespie County Fair, eight days, August 3-4, 8 August 14-15, August 17-18, August 28-29; and Valley 9 Greyhound Park, five days, August 20-21, 25, 27 and 28. 10 Staff recommends your approval of this item to complete racetracks' 2020 through 2021 requests. 11 12 I will answer any questions you may have at this time. 13 14 CHAIRMAN STEEN: Commissioners, do you have any 15 questions? 16 (No response.) 17 CHAIRMAN STEEN: Thank you, Ricky. 18 MR. WALKER: Thank you. 19 CHAIRMAN STEEN: Then I have two comment cards, 20 one from Rob Werstler, representing TQHA, for the item but not wishing to testify, and Marsha Rountree from the Texas 21 22 Horsemen's Partnership, the same, not wishing to testify, 23 but for the item. 24 CHAIRMAN STEEN: Commissioners, any further

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questions on this?

1	(No response.)
2	CHAIRMAN STEEN: Can we take A and B together
3	in that case?
4	MS. BIJANSKY: Yes, sir.
5	CHAIRMAN STEEN: Okay. So is there a motion to
6	allocate race dates from August 2, 2021, to August 31,
7	2021 for both horse and greyhound racetracks?
8	COMMISSIONER KLEINSCHMIDT: So moved.
9	CHAIRMAN STEEN: Motion made by Commissioner
10	Kleinschmidt.
11	COMMISSIONER MOORE: Second.
12	CHAIRMAN STEEN: Second by Commissioner Moore.
13	Any further discussion?
14	(No response.)
15	CHAIRMAN STEEN: We'll take this up for a vote.
16	All those in favor please signify by saying aye.
17	(A chorus of ayes.)
18	CHAIRMAN STEEN: Any opposed?
19	(No response.)
20	CHAIRMAN STEEN: Motion carries.
21	The next item is agenda item V.C., the
22	reallocation of interstate cross-species purse money under
23	Commission Rule 303.102(d) for the period from February
24	24, 2019, through February 29, 2020.
25	Curley Trahan, would you please present this

item?

MR. TRAHAN: Good morning again, commissioners.

The Texas Racing Act requires horse racetracks to pay a purse in the amount of 5.5 percent of interstate cross-species handle to the Texas Greyhound Association for use at greyhound racetracks in Texas.

Under Section 303.102 of the rules, the TGA must pay to the greyhound racetracks the purse money it collects pursuant to the Act from Texas horse racetracks, less allowable administrative costs, in accordance with an allocation approved by the Commission. The TGA prepares and submits a proposed allocation for consideration by the Commission.

At the October 9, 2018, Commission meeting, the Commission voted to approve the allocation of cross-species funds for the period of February 24, 2019. through February 26, 2020, to Valley Race Park. Since Valley Race Park will not be running their previously approved meet, these funds must be reallocated.

On pages 66 and 67 of your meeting packet is a letter from staff to the TGA requesting its proposed reallocation of the cross-species purse money, followed by a letter from the TGA laying out the paying of these funds to Gulf Greyhound Park.

Gulf Greyhound Park requested at the last

1	Commission meeting to run a live meet from January 2,
2	2020, through February 29, 2020. That request was
3	subsequently approved, and the reallocation of the cross-
4	species funds is based on those approved race dates for
5	Gulf Greyhound Park.
6	TGA proposes for all interstate cross-species
7	money earned, less allowable expenses, for the period of
8	February 24, 2019, through February 29, 2020, be
9	reallocated from Valley Race Park to Gulf Greyhound Park.
10	In that same letter, TGA notes that the funds
11	will accrue for the period following Gulf's live race meet
12	until the next live meet, which is yet to be determined.
13	Staff recommends approval of the reallocation
14	as proposed by the TGA through February 29, 2020.
15	I'd be happy to answer any questions.
16	CHAIRMAN STEEN: Thank you, Curley.
17	MR. TRAHAN: Thank you.
18	CHAIRMAN STEEN: Robert, is anyone signed up to
19	speak?
20	MR. ELROD: No, sir.
21	CHAIRMAN STEEN: Commissioners, do you have any
22	questions?
23	(No response.)
24	CHAIRMAN STEEN: If not, is there a motion to
25	approve the reallocation of interstate cross-species purse

1	money as proposed by the Texas Greyhound Association from
2	February 24, 2019, through February 29, 2020?
3	COMMISSIONER McNABB: So moved.
4	CHAIRMAN STEEN: Motion made by Commissioner
5	McNabb.
6	COMMISSIONER KLEINSCHMIDT: Second.
7	CHAIRMAN STEEN: Second by Commissioner
8	Kleinschmidt.
9	Any further discussion?
10	(No response.)
11	CHAIRMAN STEEN: If not, we'll take this up for
12	a vote. All those in favor please signify by saying aye.
13	(A chorus of ayes.)
14	CHAIRMAN STEEN: Any opposed?
15	(No response.)
16	CHAIRMAN STEEN: Motion carries.
17	The next item is agenda item V.D., the
18	allocation of funds for the Texas-bred incentive program
19	as provided by Rule 321.505(b) for the calendar year 2020.
20	Curley, will you please present this item?
21	MR. TRAHAN: Commissioners
22	CHAIRMAN STEEN: Sorry, Curley, one second.
23	These all seem to have Curley presenting the
24	next few. Do we need to take them separately, or should
25	we take them together?

1 MR. SPEIGHT: Separately. 2 CHAIRMAN STEEN: We need to take them 3 separately? 4 We'll make you get up and down a few times, 5 then. 6 MR. TRAHAN: Commissioners, a portion of the 7 money wagered on simulcast races offered at horse 8 racetracks is dedicated to the accredited Texas-bred 9 incentive program. Commission Rule 321.505(b) requires the 10 Commission to determine the division of funds after 11 12 affording each official horse breed organization an 13 opportunity to present written information addressing the 14 criteria listed in paragraph (2) of this subsection. 15 Alternatively, the breed organizations may 16 present to the Commission an agreement in lieu of 17 providing written information. The agreement must meet two specific requirements. 18 19 First, the agreement must be signed by all of 20 the official breed organizations designated in the Act 21 that participate in the program. Secondly, the agreement 22 must delineate the percentages by which the Texas-bred 23 incentive program funds generated from simulcasting are to 24 be divided among the various breeds of horses.

You will find on pages 72 through 75 of your

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meeting material a submitted agreement signed by all of 1 2 the participating breed registries in accordance with the 3 rules. Included on page 70 is a summary of the 4 allocations contained in the agreement. 5 The agreement lists the established percentages 6 by which the accredited Texas-bred program funds will be allocated among the various breeds of horses for calendar 7 year 2020. This agreement maintains the same allocations 8 9 that were approved for current year 2019 and have remained the same since 2008. 10 Since all parties have agreed to the 11 allocations and all requirements of the rule have been 12 13 met, staff recommends approval of the submitted accredited 14 Texas-bred incentive program breed split agreement for 15 calendar year 2020. 16 I'd be happy to answer any questions. 17 CHAIRMAN STEEN: Thank you, Curley Any questions, commissioners? 18 19 COMMISSIONER McNABB: Anyone signed up to 20 speak? 21 CHAIRMAN STEEN: Robert, is anyone signed up to 22 speak? 23 MR. ELROD: No, sir. 24 CHAIRMAN STEEN: If no questions or further 25 discussion, I'd entertain a motion to approve the

1	allocation of funds for the Texas-bred incentive program
2	as provided by Rule 321.505(b) for the calendar year 2020.
3	COMMISSIONER PATE: So moved.
4	CHAIRMAN STEEN: Motion by Commissioner Pate.
5	COMMISSIONER MOORE: Second.
6	CHAIRMAN STEEN: Second by Commissioner Moore.
7	Any further discussion?
8	(No response.)
9	CHAIRMAN STEEN: If not, we'll take this up for
10	a vote. All in favor please signify by saying aye.
11	(A chorus of ayes.)
12	CHAIRMAN STEEN: Any opposed?
13	(No response.)
14	CHAIRMAN STEEN: Motion carries.
15	The next item is agenda item V.E., the
16	allocation of purses as provided by Rule 321.505(a) for
17	the calendar year 2020.
18	Curley, will you please continue?
19	MR. TRAHAN: Commissioners, as with the Texas-
20	bred incentive program in the previous agenda item, a
21	portion of the money wagered on simulcast races in Texas
22	is dedicated to purses at the horse racetracks.
23	Pursuant to Commission Rule 321.505(a), each
24	year the racetracks must negotiate with representatives of
25	the officially recognized organizations representing horse

owners, trainers and/or breeders for the allocation of purse funds earned at each track.

Racetrack management then recommends to the Commission the specific allocation of simulcast purse revenue among the various breeds of horses at their respective racetrack.

The Commission may look to criteria detailed in Subsection 321.505(a)(4) when evaluating the racetracks' recommendation; however, if the racetracks and all of the official horse industry organizations reach a signed agreement, that agreement may then be presented to the Commission for approval.

Commissioners, beginning on page 84 of your meeting material and continuing through page 87 are the racetrack recommended allocations of the simulcast purse funds. Also included on pages 91 and 92 are two letters of support from the Texas Thoroughbred Association and the Texas Horsemen's Partnership for all the racetracks' submitted breed split allocations.

Staff reached out to each of the other three breed registries, seeking indication of support for the racetracks' recommended allocations, but no such communications were forthcoming. However, Gillespie County Fair and Festival Association did submit signed pages indicating support from the Texas Arabian Breeders

Association and the Texas Thoroughbred Association, which are included on pages 89 and 90.

Each of the racetracks have recommended maintaining the status quo for calendar year 2020 for simulcast purse funds. I have provided a summary of the racetrack requested allocations for simulcast purses on page 79 for your convenience.

Due to the fact that not all of the breed registries have indicated their support for each of the racetracks' recommended allocation, staff has no recommendation on approval of the racetracks' proposals.

I'd be happy to answer any questions.

CHAIRMAN STEEN: Commissioners, any questions?
(No response.)

CHAIRMAN STEEN: Thank you, Curley.

MR. TRAHAN: Thank you.

CHAIRMAN STEEN: We do have, I believe signed up for this item, Ed Wilson, representing the TABA. Is that correct? Is this the item?

MR. WILSON: Mr. Chairman, commissioners. When I was looking through the proposal, I saw two different agreements here from Gillespie Park. A few years back there was not any Arabians here in the summer to run at Gillespie; therefore, we gave -- we decided that the Paint Association should get all of the amount of breed money,

because they were able to run there and we were not. Last year we had owners and trainers that wanted to return to get racing at Gillespie.

When this first proposal came out, I contacted Gillespie and asked them to split the breed as we had done prior to the previous agreement, and they sent back a letter on October 4 out to all the breeds, and it's my understanding all of us have signed agreeing that the .75 percent would go to the Arabian breeders, which gives us some money there to run. That, with the money coming from the House bill, we would have enough money to run at least one or more races.

So I was a little bit concerned which one is going through, zero percent or .75 for us. We do wish to run there. We have owners and trainers both who will be here this summer who will be running at Retama Park, we would like also the opportunity to run at Gillespie during the same time.

Thank you. Any questions?

CHAIRMAN STEEN: Sorry, Mr. Wilson. What was your -- your proposal is different from what is --

MR. WILSON: I would like what the breed organizations, all breeds signed off on this agreement. It was signed on -- it was dated October 4.

CHAIRMAN STEEN: And this is regarding

1 Gillespie Downs? 2 MR. WILSON: Yes. CHAIRMAN STEEN: Is that different from what we 3 have here in the materials, Devon? 4 5 MS. BIJANSKY: On page 84 of your materials is Fredericksburg Downs' form indicating zero percent for 6 7 Arabian and 1.5 percent for Paints. 8 And, sir, you're saying that there's another 9 agreement signed after this one that shares that 1.5 with the Arabians? 10 11 MR. WILSON: I have the letter right here. 12 was in the packet. It's dated October 4; the other one is 13 dated September 12, so this is the latest on Gillespie and 14 signed off by the president, and then all the breeds 15 signed off on that, is my understanding. 16 COMMISSIONER McNABB: Do we have anyone from 17 the Paint Horse Association to speak to this today? CHAIRMAN STEEN: Sir, are you from the Paint 18 19 Horse Association? Would you mind stepping forward? 20 Thank you, Mr. Wilson. 21 MR. SMURTHWAITE: My name is Lex Smurthwaite. 22 I'm with the Texas Paint Horse Association, and we do not 23 object to any change to the -- so if the Arabians want a 24 percent, that's fine with us. 25

COMMISSIONER McNABB: So what you're saying --

MR. SMURTHWAITE: I don't recall signing 1 2 anything or seeing something to sign. 3 COMMISSIONER McNABB: Are you saying a number 4 or are you just --5 MR. SMURTHWAITE: I'm not sure that we've seen 6 this October 4 letter that Mr. Wilson is talking about. 7 Is there a signature from us on there? 8 MR. WILSON: The only thing that I saw was 9 signed by Pancho. 10 MR. SMURTHWAITE: Okay. CHAIRMAN STEEN: So what's the proposed split 11 It goes from 1.5 to is it .75 each? Is that the 12 then? 13 proposal? 14 MR. WILSON: I don't understand the figures, to 15 be honest with you. Out of the original allocation, 1.5 16 percent was to go to minor breeds, if you look at this, 17 .75 to Arabians and 1.5 to Paints, so their figures don't really amount up to 1.5, so I'm sure the Paints will take 18 19 the full 1.5 and we'll take the .75 if that's what y'all 20 approve. 21 COMMISSIONER McNABB: Are we ready to vote on 22 this, or does this need to have additional discussion? 23 COMMISSIONER MOORE: It's on page 79 in the 24 first column, and it lists these percentages. 25 MR. WILSON: Without some money, that won't

1 give us a race, and that's all we're trying to do is get a 2 race there. 3 (General discussion among commissioners.) MR. TRAHAN: The original simulcast allocation 4 5 request from Fredericksburg has zero percent for the 6 Arabians, 1.5 for Paint Horse, 68.95 percent for Quarter 7 Horse, and 29.55 percent for Thoroughbred. 8 This was the only thing I received from 9 Gillespie other than the two approval letters that were 10 signed off by Mr. Wilson and Mary Ruyle from the Texas 11 Thoroughbred Association. On those letters that Mr. 12 Wilson and Mr. Ruyle signed, the percentages are different 13 from the original request from Fredericksburg. 14 CHAIRMAN STEEN: And what are the requested 15 percentages? 16 MR. TRAHAN: The signed-off percentages, .75 17 for Arabians, 1.5 for Paint Horse, 68.57 for Quarter Horse, and 29.18 for Thoroughbred. 18 19 CHAIRMAN STEEN: And we have no opposition to that? 20 I'm sorry, sir, I didn't catch your name. 21 Ιs 22 that satisfactory from the Paint Horse point of view? 23 MR. SMURTHWAITE: 1.5 for the Paint Horse? 24 Yes, it is. 25 CHAIRMAN STEEN: Okay. Do we need an official

1	new document from Gillespie Downs, or can we adopt as
2	proposed in the letter, subject to receiving an updated
3	MS. BIJANSKY: You can adopt.
4	CHAIRMAN STEEN: So potentially we could make a
5	motion to adopt according to the letter percentages
6	subject to receiving a what do you call this?
7	COMMISSIONER PATE: Mr. Chairman, I'm confused.
8	Have the other breeds signed off on any percentages?
9	MR. TRAHAN: The Texas Thoroughbred Association
10	did sign the Gillespie County Fair letter. I have
11	COMMISSIONER PATE: That's the October 4
12	letter? Because my copy is not executed.
13	MR. TRAHAN: Yes, it's the October 4. Well,
14	there should be two copies of that letter.
15	COMMISSIONER PATE: I'm sorry. I see it now.
16	MR. TRAHAN: One has Mr. Wilson and one has Ms.
17	Ruyle.
18	COMMISSIONER PATE: So the Quarter Horse
19	Association has not signed off?
20	MR. TRAHAN: The Quarter Horse has not and the
21	Paint Horse has not, but the Paint Horse did just say that
22	they would approve those percentages.
23	COMMISSIONER McNABB: Well, then that begs some
24	coordination with the Quarter Horses.
25	MR. WERSTLER: Good morning, Mr. Chairman,

1	commissioners. Rob Werstler with the Texas Quarter Horse
2	Association.
3	It must be an oversight on my part. I thought
4	we had signed it and I had signed it, and it seems like I
5	had signed everything Gillespie sent to me. But yes,
6	we're in full support.
7	COMMISSIONER PATE: Of the October 4
8	allocation, the 68.57 percent?
9	MR. WERSTLER: Yes, sir.
10	COMMISSIONER McNABB: So it's safe to say from
11	the affected breed associations, the numbers as we have
12	listed proposed here, so Arabians 0.75, Paint Horses 1.5,
13	Quarter Horses 68.57, and Thoroughbreds 29.18.
14	MR. WERSTLER: Yes, ma'am.
15	COMMISSIONER McNABB: Everyone is in
16	concurrence on those numbers?
17	MR. WERSTLER: Yes, and I believe that's the
18	same splits we've had for several years now.
19	COMMISSIONER McNABB: I just want to make sure
20	everybody is singing kumbaya.
21	MR. WERSTLER: We're good. I apologize. Like
22	I said, I thought we had signed it. Thank you.
23	CHAIRMAN STEEN: Thank you, Rob.
24	So, Devon, can we make a motion according to
25	the letter, or do we need the actual form to come in later

1	to
2	MS. BIJANSKY: Everyone is on board, so you can
3	go forward.
4	CHAIRMAN STEEN: Okay. Can you just frame the
5	motion for us then, since it's not in our
6	MS. BIJANSKY: Sure. So the motion would be to
7	approve the allocate purses as provided under 321.505(a)
8	for calendar year 2020 according to the letter on pages 89
9	and 90 of the materials.
10	COMMISSIONER McNABB: And substantiated by
11	public testimony.
12	MS. BIJANSKY: Yes, Commissioner.
13	COMMISSIONER McNABB: So moved.
14	CHAIRMAN STEEN: Motion made by Commissioner
15	McNabb.
16	COMMISSIONER KLEINSCHMIDT: Second.
17	CHAIRMAN STEEN: Seconded by Commissioner
18	Kleinschmidt.
19	Any further discussion?
20	(No response.)
21	CHAIRMAN STEEN: We'll take this up for a vote.
22	All those in favor please signify by saying aye.
23	(A chorus of ayes.)
24	CHAIRMAN STEEN: Any opposed?
25	(No response.)

CHAIRMAN STEEN: Motion carries.

The next item is agenda item V.F., the allocation of purse funds in the horse industry escrow account, as provided by Rule 321.509, for calendar year 2020.

Curley, would you please present on this?

MR. TRAHAN: Thank you again, Mr. Chairman,
commissioners.

The distribution of funds collected in the horse industry escrow account is covered in Commission Rule 321.509, which you just repealed earlier, which is now included in Section 303.

The funds set aside for the horse industry escrow account are now derived from two sources. The first source of funds results from simulcast wagering on interstate horse racing at greyhound racetracks in the state.

The second source of funds originates via a tax imposed on the sale, storage or use of horse feed, horse supplements, and horse tack. This second source is a direct result of passage of House Bill 2463 during the 86th Legislative Regular Session.

This same bill requires the maximum amount for purses from the horse industry escrow account be set at 70 percent. The allocation of this 70 percent is what is

being proposed in this agenda item.

The rules state that at least once a year the Commission shall distribute all funds accrued in the purse or purses in the escrow account to the horse racetracks. The racetrack associations are required to recommend the percentages by which the distribution of funds will be divided among the various breeds of horses.

The Commission must determine first the allocation among the racetracks of the escrow purse funds and, secondly, the percentages to be divided among the various breeds at each track for their allocated portion. The Commission may look to the criteria listed in Subsection (c) of this section of the rules when evaluating the racetrack association recommendations.

In lieu of this process, if the racetrack associations and all of the official horse industry organizations reach an agreement, that signed agreement may be submitted to the Commission for approval as long as the agreement meets two criteria.

First, the agreement must delineate the percentages by which the purse funds in the horse industry escrow account received by the associations will be divided amongst the various breeds of horses.

Secondly, the agreement must be signed by all organizations recognized by the Commission or in the Act

as representatives of horse owners, trainers and/or breeders.

Commissioners, beginning on page 96 of the meeting material and continuing through page 107 is the industry-wide agreement with the recommended distribution of the purse funds from the horse industry escrow account to each of the Texas horse racetracks and the division of those funds among the various breeds of horses at each track.

The agreement is signed by representatives from each of the four Texas horse racetracks and the four Texas breed registries as recognized in the Act. The agreement is also signed by the Texas Horsemen's Partnership, as representative to the Texas horse owners and trainers.

Since all interested parties are in agreement with the proposed allocations and having met the requirements of the rule, staff would recommend approval of the distribution of purse funds from the horse industry escrow account for calendar year 2020, as proposed in this submitted industry-wide signed agreement.

I'd be happy to answer any questions.

CHAIRMAN STEEN: Commissioners, any questions?

(No response.)

CHAIRMAN STEEN: Thank you, Curley.

Robert, is anyone signed up to speak?

1	MR. ELROD: No.
2	CHAIRMAN STEEN: No further questions or
3	discussion, I'd entertain a motion to approve the
4	allocation of purse funds in the horse industry escrow
5	account, as provided by Rule 321.509, for calendar year
6	2020.
7	COMMISSIONER PATE: So moved.
8	CHAIRMAN STEEN: Motion made by Commissioner
9	Pate.
10	COMMISSIONER McNABB: Second.
11	CHAIRMAN STEEN: Second by Commissioner McNabb.
12	Any further discussion?
13	(No response.)
14	CHAIRMAN STEEN: If not, we'll take this up for
15	a vote. All in favor please signify by saying aye.
16	(A chorus of ayes.)
17	CHAIRMAN STEEN: Any opposed?
18	(No response.)
19	CHAIRMAN STEEN: Motion carries.
20	The next item is agenda item V.G., the
21	reallocation of purse funds in the horse industry escrow
22	account, as provided by Rule 321.509, for the period of
23	September 1, 2019, through December 31, 2019.
24	Curley, would you please present on this item.
25	MR. TRAHAN: Commissioners, this item, as with

the previous item, is regarding the distribution of funds collected in the horse industry escrow account.

At the Commission meeting on October 9, 2018, the Commission approved the allocations from the horse escrow purse account for calendar year 2019. However, since that time legislation was passed that provided a significant increase to the available purse funds for the horse racetracks beginning September 1, 2019.

Because of this significant increase in available purse funds, the racetracks and all of the industry representatives have requested a revision to the previously approved allocations from this account.

The industry-wide agreement submitted for the previous agenda item had an effective date of September 1, 2019. Since the calendar year 2019 distribution allocations were previously approved, in order for the allocations to become effective on September 1, 2019, the Commission must approve the change.

This item is requesting Commission approval of the distribution allocations contained in the submitted industry-wide horse industry escrow purse agreement for the period of September 1, 2019 through December 31, 2019.

I'd be happy to answer any questions.

CHAIRMAN STEEN: Thank you, Curley.

Robert, is anyone signed up to speak?

1	MR. ELROD: No, sir.
2	CHAIRMAN STEEN: Any further questions,
3	commissioners?
4	COMMISSIONER KLEINSCHMIDT: I move that we
5	allocate the purse funds in the horse industry escrow
6	account among the various breeds of horses under
7	Commission Rule 321.509 for the period from September 1,
8	2019, through December 31, 2019, according to the
9	industry-wide agreement submitted.
10	CHAIRMAN STEEN: Motion by Commissioner
11	Kleinschmidt.
12	COMMISSIONER McNABB: Second.
13	CHAIRMAN STEEN: Second by Commissioner McNabb.
14	Any further discussion?
15	(No response.)
16	CHAIRMAN STEEN: If not, we'll take this up for
17	a vote. All those in favor please signify by saying aye.
18	(A chorus of ayes.)
19	CHAIRMAN STEEN: Any opposed?
20	(No response.)
21	CHAIRMAN STEEN: Motion carries.
22	Next we'll take up item VI.A. Discussion and
23	possible action on the proposal for decision in the case
24	of Joseph Michael Davis.
25	Virginia Fields, director of Enforcement, will

1 be representing the staff. 2 Is there anyone here on behalf of Mr. Davis? MR. HAYES: I'm here for Mr. Davis. 3 4 CHAIRMAN STEEN: Thank you. 5 Ms. Fields, why don't you go ahead and present 6 first? 7 MS. FIELDS: Good morning, commissioners. 8 Virginia Fields, direct of Enforcement. 9 I'm here to present the Joe Davis SOAH appeal 10 involving the contest of Stewards' Ruling LSP3513, dated 11 February 23 of 2019, finding that the trainer's horse 12 participated in a race with its post-race urine sample 13 testing results from two separate laboratories being 14 positive for the prohibited substance of clenbuterol. 15 The appellant argued there was insufficient 16 notice of the recent rule amendments banning clenbuterol 17 to withdraw the animal prior to the race. Staff filed a motion for summary disposition, 18 19 which the ALJ granted, upholding the ruling, and today there's a proposed final order in your packet, pages 124 20 and 125. Staff respectfully requests that you move to 21 22 adopt the proposal for decision dated May 6, as written. 23 CHAIRMAN STEEN: Commissioners, any questions of Ms. Fields? 24 25 (No response.)

CHAIRMAN STEEN: Thank you, Ms. Fields. 1 Sir, would you mind coming forward? Good 2 3 morning. MR. HAYES: Good morning, Mr. Chairman. 4 I'm 5 I represent the licensee trainer in this John Mac Hayes. 6 case. 7 Appealed the stewards' ruling. We're asking you to assert your plenary authority to review it and to 8 9 reverse it. On appeal, of course, just looking for you to 10 review the thing fairly, and in order to do that in this case there's something the state said over there that 11 comes right out of the box on this: clenbuterol. Okay? 12 13 Because when you hear that word in this sport 14 today, somebody is cheating, somebody is doing something 15 bad, something is going on. And I mean, that's just how 16 it is. And so the first thing, in order for my client 17 here to get a fair shake, is we have to go back to the 18 time of recognizing that clenbuterol -- Ventipulmin, the 19 20 trade name -- that it was a good medication for race 21 horses. We have to get there in order to get a fair

The second thing is we can't just assume that just because the primary lab called this small tiny concentration level of clenbuterol that licensee

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shake.

automatically loses. That would be inconsistent with the mitigation rules, and that's inconsistent with your plenary authority to review a violation.

We wouldn't need to have a hearing with the stewards if it was just automatic. So my position is we can't look at the thing from suggesting that just because there was a positive, there's a violation. That's why we had a hearing, that's why I'm here today.

And the last thing is I just ask you to leave room for the possibility that the licensee's interpretation of the rules could be more reasonable and more aligned toward the intent of the rule than the stewards' interpretation.

Now, in order to get there, we've got to talk about this history of clenbuterol, because horses live in barns and do respiratory exercise. Breathing is so important. So for years and years and years, the veterinarians would say -- would prescribe the clenbuterol because a horse lives in a barn and because he exercises, and this was just the way it was.

Texas had a level for clenbuterol. You had a level to say, well, as long as you're under the level, you can't be enhancing performance. It used to be 1,000, then it came to 140.

So the administration of Ventipulmin happened

for a long time, and everything was fine with it, until 1 2 about 2011 or 2012. Okay? And that's about the time when 3 the jurisdictions started to figure out they're not using 4 Ventipulmin, they're compounding some kind of Ventipulmin 5 derivative to make it different. Okay? I mean, it's not 6 the same thing. Ventipulmin helps breathe, and this 7 strong thing that they were making, it builds this muscle 8 And so all of a sudden the jurisdictions say, hey, 9 this isn't right. 10 Now, this is about 2013 --MS. BIJANSKY: Mr. Hayes, I'm sorry to 11 12 interrupt. Is any of this on the record? 13 MR. HAYES: The clenbuterol case? Yeah, I 14 think so. 15 MS. BIJANSKY: It was in the record of the 16 stewards' hearing and/or at SOAH? 17 MR. HAYES: Well, we're talking about, Devon, the implementation of the clenbuterol prohibition. In 18 19 order for me to present that properly, I just need to go 20 down through the historical how we got there. 21 MS. BIJANSKY: I understand what you're trying 22 to do, but at this point we're limited to what's on the 23 record from the previous hearings, so I would ask you to 24 constrain your comments to that.

MR. HAYES:

Sure. So going into 2018, Texas

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has 140 picogram level. One of my -- my best pitch for clenbuterol being -- not being the bad, horrible drug that it's got the image of is that Texas was about the last state to prohibit it, and I can only assume that that's because there just wasn't a viable alternative. I mean, a horse has to breathe and a horse has to exercise.

So historically we come up with this case.

When the trainer comes to the race meet, they get the condition book and you train up to the race meet. The condition book is in the record. It doesn't say what date it came out, it always comes out a month in advance. All right. This race meet started in September 2018. The condition book would have come out in the summer, and it says 140 picogram level.

So the horse trainers are coming to the Dash for Cash Futurity in 2018 under the perception that there's going to be 140 picogram level in urine for clenbuterol. And they're racing on it in Louisiana, but now in fairness, they're not racing on it in Oklahoma or New Mexico. It's only legal in Louisiana and Texas in 2018.

So now we come into the horse trainer has the notice through the condition book. Then we get to the part that's in your record. This Commission came to the conclusion that they're going to outlaw, prohibit

clenbuterol, just like all the other jurisdictions did.

And so I can't recite the dates exactly. You did your first thing in June of 2018 saying we're going to prohibit it, then you did something else in August and you published it, you know, you published it and it had the comment on it, and then it got implemented on September 10, about 12 days before the Dash for Cash trials.

Now, as a practical matter, all right, you've got these horses that are competing in these other jurisdictions where clenbuterol is legal, and they're going to come to Texas and participate, in this instance, in the Dash for Cash.

We'd want to have some sort of notice. Now, I don't read the registry and I bet there's a lot of others that don't read the registry. I don't think they read the registry in the shed row either.

Now, I'm not being smart-aleck, but I think to regulate and have a correct notice, you want to look at that on when would they have found out. Okay? And I can tell you when they found out.

Unless you thought they read the registry, they can't find until September 10 because it wasn't the law until September 10. The facts of the case, it wasn't the law. It wasn't published in the racing office until September 10, and it wasn't on the website until September

10.

Dash for Cash draws are 12 days. He could have scratched. He's been racing in Louisiana, but the suggestion is, well, he's going to be able to withdraw from it because generally they feel like they can. They're experts on withdrawal time because they've done it in these other states. Okay. So he goes and races and the horse comes up with this trace level of clenbuterol.

Now, the evidence that he put on at the hearing is the same thing that we all know, that -- something about he had to have a study and how long does it take the horse to get off the clenbuterol. You know, 28 days is what his evidence was.

You can use your knowledge and Dr. McNabb's knowledge on the history of how long it takes to get off it. Okay? But it comes down to my guy had 12 days, and his evidence is that scientifically it would take 28 days to get off it.

Okay. So that gets us to this idea that now we have returned these primary lab positives, 25 or 23 picograms. Now, our level used to be 140, so we have to know that 25 or 30 is sure within that group of levels that wouldn't affect performance. Okay? Now, we've changed the law, it is not [sic] prohibited anymore, but

if the horse is called at 25 or 30 picograms, it's within the old -- we know it's not enhancing performance because it's within our old law.

So I'm not trying to argue a technicality. The rules need to be enforced the same for the state as they are for the horsemen, and in this instance, I very respectfully submit to you that in the rush to get the clenbuterol prohibited, there just wasn't enough time to give real practical notice to your licensees.

Now, you know what the next obvious question is? Well, there was two or three of them that were positive for clenbuterol. Well, Mr. Hayes, what about all the other horses that ran in the Dash for Cash and weren't positive, they were under the same circumstances. Well, all I can tell you is you've seen that evidence about how they metabolize the clenbuterol and the 28 days and trying to come off it.

I don't have an explanation, but here's what I can explain, the prosecutor and the lab has the authority and you have the authority as the regulator to decide when to call the thing.

You'd want to call it if somebody had cheated, you'd want to call it if somebody had enhanced performance on the horse. You don't have any of those things here.

You have this tiny level that wouldn't have enhanced

performance in this circumstance where they only had a short period of time.

Would it be fair to this horse to take away the purse money and to fine the trainer and to suspend him from practicing his profession just because he couldn't get off in the 12 days?

That's -- in absolute fairness, under your regulatory authority, I'm asking you to conclude that in order to make the Dash for Cash for 2018, in order to make it fair, because you have this horse that wasn't performance-enhanced, because you have evidence that the horse was racing legally in Louisiana before it came to Dallas, because you have evidence that it was so low that it couldn't have enhanced performance, I submit to you that the stewards, when they determined that the 12 days was enough to withdraw, that they made an error.

I'm asking that you specifically find that the 12 days wasn't sufficient for the horseman and for the horse -- for the horseman to be able to get the horse to withdraw from the medication.

And for that reason, since he didn't have an unfair advantage, and since, really, the unfairness was against him, I ask very respectfully that you reverse the ruling of the stewards and find that the notice under the publication and the notice actually giving it on the

website on September 10 and in the racing office, that 1 2 that was insufficient for the horse to withdraw from 3 clenbuterol in that time frame, and therefore, the stewards should be reversed because there's no clear error 4 5 if the fairness didn't come about because he didn't have 6 enough withdrawal time. 7 Thank you. Thank you. 8 CHAIRMAN STEEN: 9 Commissioners, do you have any questions? Is 10 there any discussion? COMMISSIONER WAIGHT: Are you suggesting that 11 the owner of the horse or the trainer of the horse did not 12 13 know that this chemical stayed in the horse's body for 28 14 days? 15 MR. HAYES: Oh, no. He absolutely knew. 16 COMMISSIONER WAIGHT: Did not know that? 17 MR. HAYES: Mr. Waight, that horse trainer, he or she has to be an expert on withdrawal time. 18 They have 19 to -- on a therapeutic they have to know exactly when to 20 quit, so the answer to your question was that horse trainer would know about -- would know that they would 21 22 take 28 days, they would absolutely know. 23 COMMISSIONER WAIGHT: And yet they chose to

MR. HAYES: And yet they chose to race the

race the horse 12 days after.

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horse 12 days later. That's exactly right.

COMMISSIONER WAIGHT: Well --

MR. HAYES: And, Mr. Waight, you know, the thing you've got to consider is that owner, you know, what he did for the year before the Dash for Cash, he paid money in, the owner did, and he paid that horse trainer to train it for the race. All right? Horse trainers showed up at the racetrack and found out that there's a prohibition, okay, on the 10th.

Now, I think I might have misspoke, Mr. Waight.

Let me correct that. Okay? Because I agree that the

whole idea of the 28 days that was his evidence on how

long the withdrawal, but Mr. Waight, in absolute fairness,

the 12 days, he would have perceived the 12 days to have

been enough. Okay? It was enough for him to risk his

license because the owner had paid in and because he'd

trained the horse up.

He's not going to go commit trainer suicide, he went and raced that horse on September 22 because he believed that the horse could have withdrawn from September 10 until September 22.

I hope that answers your question.

COMMISSIONER WAIGHT: Well, it doesn't completely answer my question, because obviously, if you know that stays in the horse's system for that length of

time and only a short period of time has passed, you're taking a chance.

MR. HAYES: Let me make sure we understand each other.

COMMISSIONER WAIGHT: Okay.

MR. HAYES: When he comes to defend himself, okay, when he comes to the stewards' hearing to defend himself, he brings this scholarly article that says, oh, some horses it can take 28 days to get it off. And in fairness, Mr. Waight, this is months after the race when they're having the hearing. Okay?

Months after the race they're having the hearing and he's coming with this information to defend himself saying that sometimes it takes 28 days to withdraw. Okay? That's his evidence.

Now, sir, to answer your question, when he showed up at Grand Prairie in the days in advance of September 10 to race his horses in the Dash for Cash and found out on September 10 that it was going to be prohibited, I mean, the evidence in the record would be that he had to believe that the horse could withdraw within the 12 days.

I don't want to mix up the 28. The 28 came later when he's trying to defend himself. The question is was it reasonable, if he knew the horse is on on September

10, to be able to get him off by September 22, and the answer, sir, is yes, because that was just traditionally the way. They have to be an expert on withdrawal times and that's the way he gauged it and that's the way it happened.

COMMISSIONER McNABB: I'd like to offer just a couple of comments. Number one, one of the key missions of the Racing Commission in our regulatory role is to protect the health and the welfare of the racing animal.

As far as drug withdrawal times in individual animals, you may have scholarly articles that have charts and times and everything else, but the amount of time it takes for any biologic system to clear the substance is going to have a lot to do with how long it's been given, how much has been given, how much has been given for how long, or were there other opportunities that that medication may have entered the system of the horse inadvertently, on purpose, I don't know, I wasn't in the barn.

The fact that clenbuterol is an acknowledged substance that can, number one, affect the performance of a horse, it also is recognized that long-term administration of clenbuterol -- clenbuterol is not a vitamin, it is not an essential nutrient, it is not something that they need to survive. Horses lived for

many millennia without clenbuterol.

So the fact that clenbuterol does have an effect on the system and the body of a racing animal is why clenbuterol and albuterol and other substances in that family have gained so much attention from the racing regulatory industry, because we do want to go back to our number one mission: protect the health and the welfare of the racing animal.

If indeed he had 12 days, as a trainer he should have full knowledge of how long has this horse been getting clenbuterol, what kind of dosage, what's the prevalence of clenbuterol in my barn.

He has access to his professional veterinary staff, so I assume he made an educated judgment was he within the envelope of this horse being cleared. The fact that this horse tested positive, he made a bad decision.

But I do not buy that horses have to breathe, therefore, they have to have clenbuterol. I don't subscribe to that basic premise that you put forward.

So clearance times are highly affected by a number of factors. The fact that something can be in for 28 days, it isn't that every single horse that you give a single dose of clenbuterol, in 28 days it's there, in 29 days it's gone. It doesn't work that way.

So if he had been -- if this horse had been

getting clenbuterol under the treatment by a veterinarian because this horse had a pulmonary condition that required the use of a therapeutic and this trainer, in consultation with his professional veterinarian, where are we with this drug, what is the likelihood, then if he thought that he was clear and he was not, that horse still had clenbuterol in the system, the clenbuterol was there, it was substantiated by two different laboratories.

So the fact that it was in the horse's system and the potential that that clenbuterol was a factor in the outcome and performance of that horse, I can't dispute that.

MR. HAYES: Is there a question, Dr. McNabb?

COMMISSIONER McNABB: It was a commentary to my peers.

MR. HAYES: Okay. And I mean, in response to your commentary, I respectfully disagree with you that the 25 picograms could have enhanced the Dash for Cash. I mean, if this body said that 140 in urine going into -- right before -- the day before September 10, I can't imagine that you would have set a rule that permitted people to use clenbuterol and enhance performance.

And I mean, in fairness, Dr. McNabb, when I started this, what I'm really trying to get past is that notion is that you just throw clenbuterol and albuterol in

there together and they're just the cheating mechanism. 1 2 Or you say, well, that horse had to have a pulmonary 3 condition in order to give the clenbuterol, because, Doctor, in fairness, that's not true. If the horses -- there was a level they can race on the medication in these other states. question would then become was it reasonable when he found out on September 10, was it reasonable to race the horse

9 on September 22 when, you know, all the information is 10 that 10-12 days you can get off of it, you can completely

withdraw. 11

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Now, did he have it the day before September 10? Probably not, because -- but in any event, when he showed up on the track, he thought he was going to be able to use it, and so did everybody else.

But when he did -- or when it didn't come off, you then had this situation where performance wasn't enhanced. And so the idea that to lump them in there with the fact that it was clenbuterol, I think that's a little bit unfair.

CHAIRMAN STEEN: Commissioners, any further discussion?

(No response.)

CHAIRMAN STEEN: Thank you, sir.

MR. HAYES: Thank you.

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## ON THE RECORD REPORTING (512) 450-0342

1	CHAIRMAN STEEN: Is there a motion to be made
2	or any further discussion on the subject?
3	COMMISSIONER KLEINSCHMIDT: I move to adopt the
4	proposal for decision in SOAH Action Number 476-19-3110,
5	and Texas Racing Commission Action Number 2019-02-03 in
6	full, and according to Stewards' Ruling LSP3513, and that
7	such be upheld in all respects.
8	COMMISSIONER PATE: Second.
9	CHAIRMAN STEEN: Motion made by Commissioner
10	Kleinschmidt, seconded by Commissioner Pate.
11	Any further discussion?
12	(No response.)
13	CHAIRMAN STEEN: If not, we'll take this up for
14	a vote. All in favor please signify by saying aye.
15	(A chorus of ayes.)
16	CHAIRMAN STEEN: Any opposed?
17	(No response.)
18	CHAIRMAN STEEN: Motion carries.
19	Next we'll take up item VI.B. Discussion and
20	possible action on the proposal for decision in the case
21	of Rolando Almanza.
22	Virginia Fields, director of Enforcement, will
23	be representing staff.
24	Is there anyone here on behalf of Mr. Almanza?
25	MR. HAYES: (Speaking from audience.) I

represent Mr. Almanza.

CHAIRMAN STEEN: Thank you.

Ms. Fields, would you please proceed?

MS. FIELDS: Yes. Thank you, commissioners.

Again, Virginia Fields, director of Enforcement.

These rulings are essentially the same as the case that you just heard. I would only add that the commissioners may recall that this was actually published on our website and posted at the various tracks on August 14. The impression is that the horseman didn't know until September 10, which was the effective date, but the posting of the notice of the future ban was August 14 of '19 -- or '18 -- I apologize.

Again, just a brief summary of the cases, commissioners. Rolando Almanza's SOAH appeal involved the contest of two separate rulings, LSP3514 and 3515, both dated February 23, finding the trainer's horses participated in races with post-race urine samples testing positive from two separate laboratories on each sample with the prohibited substance, clenbuterol.

Again, this appellant argued there was insufficient notice of the recent rule amendment banning clenbuterol, to withdraw the animals prior to their respective races. Staff filed a motion for summary disposition which was granted by the ALJ upholding the

Today, again, your proposed final order is in 1 rulings. 2 materials pages 144 through 146. 3 Staff respectfully requests that you move to adopt the proposal for decision upholding these rules. 4 5 It's dated May 6, 2019, as written. 6 Any questions I'm happy to take. 7 CHAIRMAN STEEN: Any questions of Ms. Fields, 8 commissioners? 9 (No response.) 10 CHAIRMAN STEEN: Thank you. Sir, would you come up? 11 MR. HAYES: Mr. Chairman, there's no 12 substantial difference between this case and those other 13 14 I would submit to you that if she's right about cases. 15 the posting on the website, it's my understanding that it occurred on the 10th, but it didn't happen in the racing 16 17 office till the 10th. I guess I'll just go back to that thing I said 18 19 about the registry. I don't think they read the registry 20 on the backside, on the shed row they don't read the 21 registry, and they probably don't check the Commission's 22 website either. 23 And the reason this matters is if you're going to regulate and going to be fair, you know, we better 24

consider actual notice. Right? I mean, shouldn't we

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consider whether they actually found out about it?

I mean, we're not trying to trick them. I know that we didn't go through the process here in June and then come back in August and have it enacted so that you could trick those people. I know you didn't.

And so in that regard, the suggestion on the timing of it, you know, did he have enough time. And it's the same case as the other one, and I'd just submit to you the same argument, which you've already rejected, which essentially is that the time frame of their actual notice wouldn't have been sufficient, unlike the State of Louisiana and the other states who took lots more time to -- 78 days, I believe, in Louisiana, because they were concerned that something like this might happen.

You know, do we want to police a situation where there wasn't any enhanced performance? You know, do we want to over-police the industry? I don't think so, and that's why those other states looked at it to say, well, let's give them plenty of time, let's make sure that the ones that were using it legally, that they got plenty of time to get off of it so we're not punishing people and taking away money just because they didn't withdraw in time.

So they allowed all that time, and here we've got the 12 days, and I just submit to you that they're

being an expert on withdrawal time, that he would have to know that he felt like he had -- he wouldn't have raced the horse if he didn't think he'd pass, that's why he entered him, that's why he let him go down through there, and I can't say what's on his mind, but I can argue that it was reasonable to suggest that he wouldn't race the horse if he thought it wasn't going to pass.

So in that regard, I ask you to do the same, I ask you to reverse the finding of the stewards. And if there's any questions?

CHAIRMAN STEEN: Any questions, commissioners?

COMMISSIONER McNABB: Not a question but a

commentary. Number one, we have public hearings. Number

two, we have representatives from the various breeds and

various representatives of the horsemen, so what we do and

what we discuss here is not a secret, things that impact

significantly on the backside of the racetrack.

Albuterol and clenbuterol have been of great interest throughout the horse industry, and we are certainly not the first state to have pursued a more restrictive posture on these.

So if indeed -- unless the racetrack has changed significantly since I worked there, if things came up that had to do with medications, that was big news and got talked. So if indeed -- we have public hearings,

perhaps they don't read the registry, but things that affect the day-to-day life, especially with medications that are of great interest to horsemen, I'm afraid I can't really buy off that if people aren't reading the legislative registry, they aren't getting the word.

MR. HAYES: This is a public hearing today, though, isn't it, Dr. McNabb?

COMMISSIONER McNABB: This is a public hearing, and people are free to come and go, but you have representatives who are invited to this, and our posture on clenbuterol and albuterol were certainly not the first in the nation, and throughout the racing industry they are of great concern.

And back to my original statement on our mission is protecting the health and welfare of the racing animals.

MR. HAYES: That's mine too. I mean, nobody can be against that. But it's interesting in observing the 14 or 15 people that are here at the public meeting, I know lots of people in the industry, and I don't see any trainers out there.

And I mean, just in fairness -- okay? I mean, what you'd want to do -- you're the regulator, you're not trying to trick them. I know, Dr. McNabb, I know you're not trying to trick those people, I know you're not.

And so you're not -- I don't think you're trying to say that they ought to be familiar with the registry on the backside, I mean, I just don't think that.

And then -- and I don't think that you're suggesting that they need to check the website.

But I'll tell you what I'm suggesting, I'm suggesting in order for the regulator to be fair, they've got to get out there and affirmatively tell them, you know, hey, the condition book is going to change, you need to know that here's how it is. And you need to provide some actual notice, not just behind-the-back notice.

And I'm not saying that you did it behind the back, I'm just saying as a practical matter they don't read the registry on the back side, they're not here today, and without it being enacted, it's not fair to charge them with that knowledge.

That's all I have. Any other questions?

CHAIRMAN STEEN: Thank you, sir.

MR. HAYES: Thanks.

CHAIRMAN STEEN: Do we have a motion, further discussion?

COMMISSIONER KLEINSCHMIDT: I move to adopt the proposal for decision in SOAH Action Number 0476-19-3111 and Texas Racing Commission Action Number 2019-02-04, Rolando Almanza, and to uphold the Stewards' Ruling

1	LSP3514 and Stewards' Ruling LSP3515 in all respects.
2	CHAIRMAN STEEN: Motion made by Commissioner
3	Kleinschmidt.
4	COMMISSIONER McNABB: Second.
5	CHAIRMAN STEEN: Seconded by Commissioner
6	McNabb.
7	Any further discussion?
8	(No response.)
9	CHAIRMAN STEEN: If not, we'll take this up for
10	a vote. All in favor please signify by saying aye.
11	(A chorus of ayes.)
12	CHAIRMAN STEEN: Any opposed?
13	(No response.)
14	CHAIRMAN STEEN: That motion carries.
15	COMMISSIONER PATE: Will these deals have
16	orders we have to sign?
17	CHAIRMAN STEEN: Yes.
18	The question is would you have orders for us to
19	sign?
20	MS. FIELDS: I have orders that I can present
21	at the end of the meeting.
22	But also, would only ask that the Commission
23	Mr. Gonzalez was on the agenda, but he is out of town and
24	unable to attend and would like to. Staff has no
25	objection if the Commission would like to move to continue

1	that to the next meeting.
2	CHAIRMAN STEEN: We'll move item VI.C. to the
3	next Commission meeting. Do we need a vote to do that?
4	MS. BIJANSKY: No, sir. You can just table it.
5	MS. FIELDS: Thank you, commissioners.
6	CHAIRMAN STEEN: Thank you.
7	We will not be entering into executive session
8	today.
9	Unless something comes up in the meantime,
10	we'll return to our regular schedule next year, which will
11	be confirmed shortly.
12	The time is now 12:16. With all business
13	concluded, we are now adjourned. Thank you.
14	(Whereupon, at 12:16 p.m., the meeting was
15	adjourned.)

1 CERTIFICATE 2 3 MEETING OF: Texas Racing Commission 4 LOCATION: Austin, Texas 5 DATE: October 29, 2019 6 I do hereby certify that the foregoing pages, 7 numbers 1 through 91, inclusive, are the true, accurate, 8 and complete transcript prepared from the verbal recording 9 made by electronic recording by Nancy H. King before the 10 Texas Racing Commission. DATE: November 6, 2019 11 12 13 14 15 16 17 /s/ Nancy H. King 18 (Transcriber) 19 20 On the Record Reporting & 21 Transcription, Inc. 22 7703 N. Lamar Blvd., Ste 515 Austin, Texas 78752 23 24

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